Broad River Water Authority Rutherfordton, North Carolina

**Financial Statements** 

June 30, 2023





# **Broad River Water Authority**

## As of June 30, 2023:

Board of TrusteesMickey Bland, Chair<br/>Danny Searcy, Vice Chair<br/>Josh Krigbaum, Treasurer<br/>Maria Hunnicutt, Secretary

David Guy Brandon Harrill Stan Clements Steve Garrison Josh Krigbaum Jamie Guillermo



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#### **Independent Auditors' Report**

Board of Trustees Broad River Water Authority Rutherfordton, North Carolina

#### Opinion

We have audited the accompanying financial statements of Broad River Water Authority which comprise the statements of net position as of June 30, 2023 and the related statements of revenues, expenses, and changes in net position and cash flows for the year then ended, which collectively comprise the Authority's basic financial statements in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Broad River Water Authority as of June 30, 2023, and the changes in financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Broad River Water Authority, and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Responsibilities of Management for the Audit of the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Broad River Water Authority's ability to continue as a going concern for the twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Broad River Water Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Broad River Water Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

## **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and the Local Government Employees' Retirement System's Schedules of the Proportionate Share of the Net Pension Liability (Asset) and Contributions be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during out audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the basic financial statements of the Broad River Water Authority. The budgetary schedule is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The budgetary schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit and the procedures performed as described above, the budgetary schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Jould Killiam CPA Group, P.A.

Asheville, North Carolina November 26, 2023

### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of Broad River Water Authority, we offer readers of the Authority's financial statements this narrative overview and analysis of its financial activities of the Authority for the fiscal year ended June 30, 2023. We encourage readers to read the information presented here in conjunction with additional information that we have furnished in the Authority's financial statements, which follow this narrative.

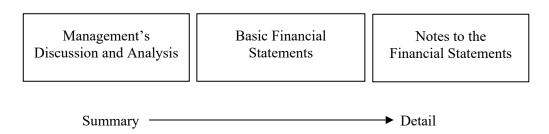
## Financial Highlights

- The assets and deferred outflows of resources of the Authority exceeded its liabilities and deferred inflows of resources at the close of the fiscal year by \$32,803,188 (*net position*). Of this amount \$7,782,018 may be used to meet the Authority's ongoing obligations to creditors and to pay for system improvements.
- The Authority's total net position increased by \$1,571,481, primarily due to positive operating results used for the reduction of long-term liabilities (bond principal).

## **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the Authority's basic financial statements. The Authority's basic financial statements consist of two components: 1) basic financial statements and 2) notes to the financial statements (see Figure 1). In addition to the basic financial statements, this report contains other supplemental information that will enhance the reader's understanding of the financial condition of the Authority.

## Figure 1 - Required Components of Annual Financial Report



## **Basic Financial Statements**

Broad River Water Authority operates as a singular enterprise fund. All activities of the Authority are considered business-type activities. Business-type activities are those that the Authority charges customers to provide water services.

Broad River Water Authority's basic financial statements consist of three statements prepared using the full accrual basis of accounting. The Statement of Net Position presents the assets and liabilities, which are classified between current and long-term. This statement provides a summary of the Authority's investments in assets and obligations to creditors. Liquidity and financial flexibility can be evaluated using the information contained in this statement.

The Statement of Revenues, Expenses, and Changes in Net Position is used in evaluating whether the Authority has recovered all of its costs through revenues. Its information is used in determining credit worthiness.

The Statement of Cash Flows reports cash inflows and outflows in the following categories: operating, investing, and financing activities. Based on this data, the user can determine the sources of cash, and the change in cash.

The next section of the basic financial statements is the notes, which explain in detail some of the data contained in those statements and should be read in conjunction with the statements. The notes provide additional information that is essential to a full understanding of the data provided in the financial statements.

#### AUTHORITY'S NET POSITION Table 1

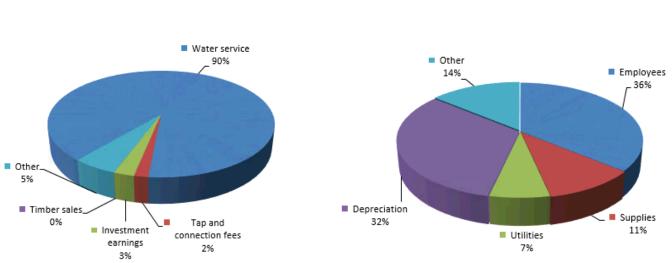
	 FY 2023	 FY 2022	 \$ Change	% Change
ASSETS				
Current and other assets	\$ 9,423,865	\$ 9,633,230	\$ (209,365)	-2%
Capital assets, net	 32,006,169	 32,087,735	 (81,566)	0%
Total assets	 41,430,034	 41,720,965	 (290,931)	-1%
DEFERRED OUTFLOWS OF RESOURCES	 784,083	 466,015	 318,068	68%
LIABILITIES				
Current liabilities	3,586,521	3,191,878	394,643	12%
Long-term liabilities outstanding	 5,412,277	 7,000,953	 (1,588,676)	-23%
Total liabilities	 8,998,798	 10,192,831	 (1,194,033)	-12%
DEFERRED INFLOWS OF RESOURCES	 412,131	 762,442	 (350,311)	-46%
NET POSITION				
Net investment in capital assets	25,021,170	22,665,279	2,355,891	10%
Unrestricted	 7,782,018	 8,566,428	 (784,410)	-9%
Total net position	\$ 32,803,188	\$ 31,231,707	\$ 1,571,481	5%

As noted earlier, net position may serve over time as one useful indicator of an entity's financial condition. The assets and deferred outflows of the Authority exceeded liabilities and deferred inflows by \$32,803,188 at June 30, 2023. The Authority's net position increased by \$1,571,481 for the fiscal year ended June 30, 2023. However, the largest portion (approximately 76%) reflects the Authority's net investment in capital assets (e.g. land, buildings, treatment facility, water and sewer lines, equipment, etc.). The Authority uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. The remaining balance of \$7,782,018 is unrestricted. The principal retirement of debt totaled \$2.3 million. Operating revenues from water service increased 5% from FY 2022.

	 FY 2023	 FY 2022	 \$ Change	% Change
OPERATING REVENUES				
Charges for services, net	\$ 7,743,133	\$ 7,541,665	\$ 201,468	3%
Other operating revenues	 568,365	 385,798	 182,567	47%
Total operating revenues	 8,311,498	 7,927,463	 384,035	5%
OPERATING EXPENSES				
Operations	4,557,777	3,676,995	880,782	24%
Depreciation	 2,198,184	 2,027,904	 170,280	8%
Total operating expenses	 6,755,961	 5,704,899	 1,051,062	18%
Operating income	 1,555,537	 2,222,564	 (667,027)	-30%
NON-OPERATING REVENUES (EXPENSES)	 15,944	 28,440	 (12,496)	-44%
Change in net position	1,571,481	2,251,004	(679,523)	-30%
Total net position, beginning of year	 31,231,707	 28,980,703	 2,251,004	8%
Total net position, end of year	\$ 32,803,188	\$ 31,231,707	\$ 1,571,481	5%

## AUTHORITY'S CHANGES IN NET POSITION Table 2

The daily operations of the Authority are funded through the collection of water revenues. The customer base includes a mixture of single and multi-family residential, commercial, institutional, and industrial.



# **Operating Revenues**

# **Operating Expenses**

## SUMMARY OF CASH FLOW ACTIVITIES

The following shows a summary of the major sources and uses of cash and cash equivalents. Cash equivalents are considered cash-on-hand, bank deposits and highly liquid investments with an original maturity of three months or less.

	 FY 2023	 FY 2022	 \$ Change	% Change
Cash provided (used) by:				
Operating activities	\$ 3,853,751	\$ 4,242,860	\$ (389,109)	-9%
Non-capital and related financing activities	32,340	157,412	(125,072)	
Capital and related financing activities	(4,504,618)	(4,316,793)	(187,825)	4%
Investing activities	 246,165	 205,465	 40,700	20%
Net increase (decrease) in cash				
and cash equivalents	(372,362)	288,944	(661,306)	-229%
Total cash and cash equivalents, beginning of year	 8,503,761	 8,214,817	 288,944	4%
Total cash and cash equivalents, end of year	\$ 8,131,399	\$ 8,503,761	\$ (372,362)	-4%

## CAPITAL ASSETS AND DEBT ADMINISTRATION

## Capital Assets

The Authority's investment in capital assets as of June 30, 2023, totals \$31,583,960 (net of accumulated depreciation). During fiscal year 2023, the Authority expended approximately \$1.8 million on capital activities. This included approximately \$515,000 on rehabilitation of WTP sedimentation basins and pipe gallery, \$331,000 on heavy equipment and vehicle replacement, \$262,000 on waterlines extensions and rehabilitation, \$250,000 on various equipment replacement/ upgrades including software, \$145,000 on meter replacements, and \$120,000 on building renovation at Duke Street.

Acquisitions for the current year were funded from operating revenue and available capital reserves.

Additional information on the Authority's capital assets can be found in Note 2 of the Basic Financial Statements.

	 FY 2023	 FY 2022	\$ Change	% Change
Land	\$ 502,110	\$ 502,110	-	0%
Construction in progress	220,077	399,228	(179,151)	-45%
Building and improvements	8,169,629	8,954,343	(784,714)	-9%
System lines	19,380,771	18,856,261	524,510	3%
Vehicles	420,291	330,227	90,064	27%
Equipment	 2,891,082	 2,606,220	284,862	11%
Capital assets, net	\$ 31,583,960	\$ 31,648,389	<u>\$ (64,429)</u>	0%

#### Long-term Debt

As of June 30, 2023, the Authority had total debt outstanding of \$6,622,804.

	FY 2023	FY 2022	\$ Change	% Change
Water system revenue bonds	\$ 6,386,211	\$ 8,680,195	\$ (2,293,984)	-26%
Add: unamortized premium	236,593	388,382	(151,789)	-39%
	6,622,804	9,068,577	(2,445,773)	-27%
Less: current portion	(2,199,469)	(2,293,983)	94,514	-4%
Long-term debt, net	\$ 4,423,335	\$ 6,774,594	<u>\$ (2,351,259)</u>	-35%

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

In order to understand the position of Broad River Water Authority today, one should consider the factors which have impacted our business and consider the strategies implemented over the years to adapt to a dynamic environment.

#### Industrial Loss:

Since the Authority's inception in December 2000, its major challenge has been to manage the impact of a transition in the customer base. For the 2001 calendar year, the "top ten" customers were all industrial based, with a heavy emphasis in the textile industry. These "top ten" customers accounted for over 50% of water consumption and nearly 40% of water sales revenue. However, due to national industrial trends and changes in trade laws, the water usage by the Authority's industrial customers dropped 90% in a 10-year period. This led to reduced revenue, decreased water production, and a shift in capital spending.

## Waterline Expansion:

To help mitigate the trend of industrial loss, the Authority initiated an aggressive program to expand waterlines to County residents and businesses in need of public water. Partnerships with the North Carolina Rural Economic Development Center, Rutherford County, and the Town of Ruth generated over \$4.5 million in direct grants for waterline expansion from 2006 to 2011. These funds, along with over \$2.5 million of the Authority's funds, allowed for the construction of more than 75 miles of waterline, and the growth of our customer base by nearly 1,000 accounts (19% growth). However, during this 5-year period, the increased revenue from new customers was not evident immediately, and the addition of residential customers had little impact on the overall total of water production requirements.

#### **Rate Setting:**

The most effective and immediate means to increase revenue when consumption has decreased is the use of the rate structure and imposing rate increases. The Authority chose a rate-setting philosophy with a high minimum charge and reasonable declining block volume rates. This strategy seeks to provide a minimum revenue stream that is less subject to sudden volume changes resulting from an industry closing or weather patterns. Significant rate increases were implemented in July 2006 (15%), July 2007 (10%), and July 2008 (5%). While steady rate increases have been implemented since that time (2 - 3% annually), the average residential water bill (5,000 gallons) is currently \$51.20. This is comparable with other local utilities (in Cleveland, Rutherford, and Polk Counties) which have "outside" rates for water customers. A 'cost of service' study was performed and changes to the rate structures were made effective January 1, 2019. The changes were revenue neutral with the purpose of providing rate structures for residential customers versus nonresidential, and to incrementally lessen the gaps in the current declining block structures. A rate increase of 2.75% was implemented for FY 2023 on July 1, 2022.

In addition, future rate increases can be determined and justified through a financial model that is updated yearly. The model accounts for changes in revenues and expenses, capital improvement needs, reserve funds, and the ability to meet bond covenants.

#### **Resale Partnership:**

In 2000, the first year of operations under the Authority, the average production of the water treatment plant was 5 million gallons per day (MGD). With the loss of industry and the impact of drought conditions in 2002 and 2007, annual production dipped to an average of 2.74 MGD in 2008. Having excess capacity presented an opportunity for the Authority to partner with a major bulk resale customer. An agreement was reached in July 2008 for the Authority to sell bulk finished water to Inman-Campobello Water District (ICWD) through Polk County. ICWD is based in Spartanburg County, SC, with a primarily residential customer base of over 12,000 connections. Polk County, which neighbors Rutherford County, had no water customers at the time of the agreement, but planned to slowly build a system. The agreement allowed the Authority to sell a minimum of 2.0 MGD and a maximum of 4.0 MGD to Polk County/ ICWD for a period of 10 years. Water sales began December 31, 2008.

The agreement has been amended to extend the terms from 15 years to 20 years (through December 31, 2028), to increase the amount of water available for purchase to 6.1 MGD, to increase the rates that BRWA is paid for water sold, and to modify the terms of maintenance of Polk's system by ICWD. The most recent amendment to the agreement in February 2022 served to create a regional Commission to oversee administration of the Agreement, to provide a framework where the entities could jointly secure access to future water supplies, to extend the agreement for the life of the regional water supply assets that the entities agree to share, and finally to provide uniformity in rates and terms and conditions of service between ICWD and Polk County for as long as ICWD provides the operation and maintenance on Polk's system. During the year ended June 30, 2023,

the agreement generated approximately \$2,205,612 in revenues for the Authority, which constituted approximately 28% of the Authority's water service revenues. The average volume of water sold during this time was 3.96 MGD.

Since water sales began December 31, 2008, Polk County/ ICWD has purchased an average of 3.23 MGD, and generated total revenue of \$24.75 million. At fiscal year-end, there were approximately 285 active customer accounts in Polk County, and approximately 16,000 active accounts for ICWD.

#### Historical Comparison of Consumption, Revenue and Production:

The success of the Authority's growth, strategies, and partnerships are evident in the data below. The customer base has expanded, consumption/ production have rebounded and revenues have diversified and greatly increased. (Note that 2002 is the first calendar year where a full 12 months of data was available).

Annual Water Consumption (MG)								
	2002		FY 200	)7	FY 2022			
Residential	282	18%	290	35%	294	13%		
Commercial	114	7%	134	16%	102	4%		
Industrial	871	56%	139	17%	74	3%		
Bulk	283 1	18%	257	31%	1834	80%		
TOTAL	1550		820		2304			

Annual Revenue (\$ 000)								
	2002		FY 200	)7	FY 202	22		
Residential	\$1,677	42%	\$2,235	59%	\$3,600	46%		
Commercial	\$518	13%	\$743	20%	\$880	11%		
Industrial	\$1,433	36%	\$447	12%	\$410	5%		
Bulk	\$407	10%	\$380	10%	\$2,951	38%		
TOTAL	\$4,035		\$3,805		\$7,841			

Annual Water Production								
	2002	FY 2007	FY 2022					
Total MG	1619.38	1029.75	2402.05					
Ave Day (MGD)	4.44	2.82	6.58					

<sup>(1)</sup> Grassy Pond Water Company represents 3,950 accounts, all residential/commercial. <sup>(2)</sup> Includes the addition of Polk/ ICWD which represents 16,000 accounts, 95% residential/commercial.

## Where We Are Today:

The vision statement of the Authority is to "improve the quality of life in our community by being a dedicated team of neighbors setting the standard for utility excellence". Our mission is to "provide valuable drinking water services that are essential to our community's health, environment, and economy through the stewardship of infrastructure and natural resources". The overall strategic themes stated in the Authority's Strategic Plan include:

- Work Human: Build relationships and deliver results while ensuring the safety, health, and well-being of employees, customers, and community.
- Act Responsibly: Take ownership for our actions and work. Do the right thing with competence and kindness.
- Deliver Exceptional Service: Provide superior drinking water and services that meet community needs and expectations in a reliable and sustainable way.

Our operational goals support "system viability which is achieved through infrastructure management, financial stability and organizational excellence". These goals are explained and detailed below.

## **Operational Goals:**

• <u>Infrastructure Management:</u> by taking proactive approaches to enable the right investments to be made in the right project at the right time, taking into consideration life-cycle costs and risk management.

Prior to 2011 during the emphasis of waterline expansion, limited capital funds were allocated to rehabilitation or replacement of aging infrastructure. With stable revenues and higher production requirements, the Authority has been able to increase its focus towards modernizing and replacing aging infrastructure. Since that time, the most significant improvements have included the following:

- Water Treatment Plant (WTP) modernization in FY 2011 (\$7 million);
- System-wide meter replacement project of 6,600 new meters equipped with radio-read technology in FY 2014 (\$1.7 million);
- Generator replacement at the WTP with a conversion of power from 2400V to 480V in FY 2014 (\$750,000);
- Reconditioning of the 5 million gallon ground storage tank and all elevated storage tanks over multiple years (\$700,000);
- Replacement of WTP filter media in FY 2018/ 2019 (\$300,000);
- Increasing the permitted capacity of the WTP from 8 MGD to 12 MGD in FY 2019 (\$2.4 million);
- Replacement and purchase of new pieces of heavy equipment for the distribution maintenance department over multiple years (\$783,000);
- New office administration building located in downtown Rutherfordton finalized in FY 2020 (\$800,000);
- WTP SCADA update in FY 2019 FY 2021 (\$357,000);
- Upgrade of Grassy Pond pump station (\$350,000)
- and replacement of several miles of aging distribution waterlines in residential areas and key downtown areas on an annual basis.

Several capital projects in FY 2023 addressed the strategic objectives. The Authority expended approximately \$1.8 million on capital activities. This included approximately \$515,000 on rehabilitation of WTP sedimentation basins and pipe gallery, \$331,000 on heavy equipment and vehicle replacement, \$262,000 on waterlines extensions and rehabilitation, \$250,000 on various

equipment replacement/ upgrades including software, \$145,000 on meter replacements, and \$120,000 on building renovation at Duke Street.

The Authority is continuing to implement and update its Asset Management Plan that was completed in FY 2021. This Plan is the Authority's roadmap to protect its assets with investment in the water system and to ensure viability of the utility. Implementing the program effectively will improve reliability, reduce risk, optimize operations and maintenance (O&M) efforts, and increase data tracking accuracy.

The Authority's asset management program is guided by the following principles:

- Maintain a safe and reliable level of water services to the community.
- Protect human health, the community, and environment.
- Maximize the life of the facilities, equipment, and assets for which the Authority is responsible.
- Ensure that the Authority's revenues are wisely invested at the right time on the right assets.
- <u>Financial Stability</u>: through sufficient revenue generation to fund infrastructure construction, maintenance, operations, renewal/replacement, and reserves for unexpected events without long-term reliance on grant funds.

The Authority continues to focus on key financial indicators to ensure that sufficient revenue is generated to fund improvements, operations, rehab, debt, and reserves. The Authority also recognizes the need to balance financial viability with affordability. Key indicators such as average monthly bill (5,000 gal), debt service coverage, days cash on hand, and net revenue are evaluated. Below is a historical view of these indicators:

Key Indicator	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY2023
Ave Monthly Bill	\$48.14	\$49.58	\$49.58	\$48.34	\$49.40	\$49.40	\$51.20	\$52.60
Debt Service Coverage	1.79x	1.77x	1.80x	1.72x	1.73x	1.71x	1.74x	1.63x
Days Cash on Hand	984	1052	1288	934	917	930	850	623
Net Revenue (\$000s)	\$4,443	\$4,281	\$4,392	\$4,211	\$4,290	\$4,320	\$4,408	\$3,966

The Authority continues to see the capital reserves as a measure of success and security. This fund is currently **\$7.78** million. Due to the Authority's limited desire to incur additional debt, all expenditures for capital improvements will be funded through operating revenues and/or the reserves for at least the next 5 years. It should also be noted that the long-term debt balance of \$7.0 million will be paid in full in June 2026.

• **Organizational Excellence:** through governing boards (elected officials, appointed officials, and owners) understanding the long-term nature of water/ wastewater systems and prioritizing the financing and completion of the most critical infrastructure projects; and building an internal team of employees who are engaged, valued, and encouraged to grow in their professional and personal development.

During FY 2022 and FY 2023, the Authority faced similar challenges seen industry-wide with employee retention and recruitment. We began the fiscal year in July 2021 with 20 employees. Over 24 months, the Authority onboarded 18 new employees and lost 13 due to retirement, termination, and voluntary resignations. At the end of FY 2023, the Authority had 26 employees. Of those 26 employees, 15 employees have less than 2 years of experience with the Authority.

We focused heavily on the Strategic objective of "Work Human" aimed at retention and employee engagement.

- Organizational Development: provided monthly communication/ training meetings for upper management and larger leadership teams, conducted monthly employee meetings with training and recognition, provided unlimited training opportunities through Pryor Training, focused on values-based performance evaluation system (Trakstar Perform), upgraded facilities to accommodate training and individual work space, continued mentoring program for all new employees with weekly check-ins and one-on-one attention.
- Quality of Life: instituted competitive compensation plan and followed progression for employees to move through the range of wage as experience builds, reviewed benefits to ensure value and understanding, and provided risk management oversight for safety and overall well-being.
- Community Connection: organizational participation in various community events and outreach activities (local downtown events, career fairs and festivals), and conducted several off-site gatherings for employees and their families.
- Culture of Trust: improved company-wide communication by implementing Microsoft Teams, and solicited input for improvement and to evaluate satisfaction through employee surveys.

## **REQUESTS FOR INFORMATION**

This report is designed to provide an overview of the Authority's finances for those with an interest in this area. Questions concerning any of the information found in this report, or requests for additional information, should be directed to the Executive Director, Broad River Water Authority, PO Box 1269, Rutherfordton, NC 28139.

## STATEMENT OF NET POSITION June 30, 2023

Assets	
Current Assets: Cash and cash equivalents	\$ 7,899,758
Water accounts receivable, net	\$ 7,899,758 919,453
Due from other governments	345,023
Other receivable	12,491
Restricted cash and cash equivalents	231,641
Prepaid expenses Total current assets	<u> </u>
Total current assets	9,425,805
Noncurrent Assets:	
Lease receivable	422,209
Capital assets: Land and construction in progress	722,188
Other capital assets, net of depreciation	30,861,772
Capital assets, net	31,583,960
Total noncurrent assets	32,006,169
Total assets	41,430,034
Deferred Outflows of Resources	
Pension deferrals	724,069
Deferred charge on refunding	60,014
Total deferred outflows of resources	784,083
Liabilities	
Current Liabilities:	400.067
Accounts payable Construction contracts payable	489,967 451,751
Accrued interest	37,712
Accrued salaries and related payables	94,227
Accrued vacation payable	81,754
Current portion of long-term debt	2,199,469
Payable from restricted assets: Customer deposits	231,641
Total current liabilities	3,586,521
	5,500,521
Noncurrent Liabilities: Net pension liability	088 042
Long-term debt, net of current portion	988,942 4,423,335
Total long-term liabilities	5,412,277
Total liabilities	8,998,798
Deferred Inflows of Resources	
Lease	402,827
Pension deferrals	9,304
Total deferred inflows of resources	412,131
Net Position	
Net investment in capital assets	25,021,170
Unrestricted	7,782,018
Total net position	\$ 32,803,188

## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the year ended June 30, 2023

Operating revenues:	
Water service, net	\$ 7,743,133
Tap and connection fees	144,876
Water testing fees	10,200
Late fees	118,494
Grant revenues	229,721
Other operating revenues	 65,074
Total operating revenues	 8,311,498
Operating expenses:	
Salaries and employee benefits	2,434,210
Professional services	258,176
Departmental supplies and expenses	715,855
Telephone	29,336
Travel and training	38,127
Repairs and maintenance	193,519
Vehicle maintenance	90,260
Licenses and franchise fees	4,520
Utilities	465,922
Contracted services	149,425
Depreciation	2,198,184
Insurance	74,195
Other operating	 104,232
Total operating expenses	 6,755,961
Operating income	 1,555,537
Non-operating revenues (expenses):	
Gain on disposal of assets	33,439
Investment earnings	212,726
Tower lease interest income	12,946
Tower lease revenue	26,855
Timber sales	2,256
Interest expense	 (272,278)
Total non-operating revenues (expenses)	 15,944
Change in net position	1,571,481
Total net position, beginning of year	 31,231,707
Total net position, end of year	\$ 32,803,188

## STATEMENT OF CASH FLOWS For the year ended June 30, 2023

Cash Flows from Operating Activities:		
Cash received from customers	\$	8,372,714
Cash paid to employees for services	Ŷ	(2,351,657)
Cash paid for goods and services		(2,167,306)
Net cash provided by operating activities		3,853,751
Cash Flows from Non-Capital and related Financing Activities:		
Proceeds from sale of timber		2,256
Tower lease interest and revenue		30,084
Net cash provided by non-capital		, , ,
related financing activities		32,340
Cash Flows from Capital and Related Financing Activities:		
Acquisition and construction of capital assets		(1,816,654)
Interest payments on debt maturities		(393,980)
Principal payments on debt maturities		(2,293,984)
Net cash used by capital and		
related financing activities		(4,504,618)
Cash Flows from Investing Activities:		
Proceeds from sale of equipment		33,439
Interest income		212,726
Net cash provided by investing activities		246,165
Net decrease in cash and cash equivalents		(372,362)
Cash and cash equivalents, beginning of year		8,503,761
Cash and cash equivalents, end of year	\$	8,131,399
Summary of Cash & Cash Equivalents, end of year:		
Cash & cash equivalents	\$	7,899,758
Restricted cash & cash equivalents		231,641
	\$	8,131,399

## STATEMENT OF CASH FLOWS For the year ended June 30, 2023

# Reconciliation of Operating Income to Net Cash

Provided by Operating Activities:	
Operating income	\$ 1,555,537
Adjustments to reconcile operating income to net	
cash provided by operating activities:	
Depreciation	2,198,184
Changes in operating assets and liabilities:	
Increase in accounts receivable	(164,248)
Decrease in prepaid expenses	1,251
Increase in deferred outflows of resources - pensions	(343,522)
Increase in accounts payable	177,170
Decrease in accrued salaries and related payables	(3,252)
Increase in customer deposits	3,304
Decrease in accrued vacation payable	(9,800)
Increase in net pension liability	762,583
Decrease in deferred inflows of resources - pensions	 (323,456)
Net cash provided by operating activities	\$ 3,853,751
Supplemental Schedule of Noncash	
Investing and Financing Activities:	
Net change in construction contracts payable	\$ 317,102

#### NOTES TO FINANCIAL STATEMENTS June 30, 2023

#### Note 1 - Summary of Significant Accounting Policies

The accounting policies of the Broad River Water Authority conform to accounting principles generally accepted in the United States of America as applicable to governments. The following is a summary of the more significant accounting policies:

### A. <u>Reporting Entity</u>

The Broad River Water Authority (Authority) is a public body and a body politic and corporate created under the authority of Chapter 162A-1 of the General Statutes of North Carolina. The Certificate of Incorporation for the Authority was issued by the Secretary of State on August 3, 1999, under the name of Spindale-Rutherfordton Water Authority. On April 20, 2000, a Certificate of Name Change was issued by the Secretary of State changing the name of the Authority to Broad River Water Authority.

The Authority was formed by resolution of the political subdivisions of the Town of Spindale and the Town of Rutherfordton. Subsequently, the County of Rutherford and the Town of Ruth joined the Authority pursuant to Certificates of Joinder issued by the Secretary of State on December 30, 1999, and March 10, 2000, respectively. The business and affairs of the corporation are managed by the members of the Authority who determine the policies and activities of the corporation within the confines of the stated purposes of the corporation as allowed and provided by Chapter 162A, Article I, of the North Carolina Statutes. The Authority consists of eight (8) members. The Town of Spindale, the Town of Rutherfordton, the Town of Ruth, and the County of Rutherford each appoint two (2) members of the Authority.

## B. <u>Purpose</u>

The Authority was organized to acquire and operate water systems serving Rutherford County from Duke Energy Corporation.

#### C. Basis of Presentation

The accounts of the Authority are organized and operated on a fund basis. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts recording its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position, revenues, and expenses.

The Authority accounts for its operations as an enterprise fund. An enterprise fund is used to account for operations (a) that are financed and operated in a manner similar to private business enterprises – where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenue earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

## D. Measurement Focus and Basis of Accounting

The proprietary fund financial statements are reported using the economic resources measurement focus. These statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the Authority gives (or receives) value without directly receiving (or giving) equal value in exchange, include capital contributions. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Authority are charges to customers for sales and services. The Authority also

recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the water system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

## E. <u>Use of Estimates</u>

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## F. <u>Budget</u>

The Authority's budgets are adopted as required by the North Carolina General Statutes. An annual budget is adopted. All annual appropriations lapse at the fiscal year-end. All budgets are prepared using the modified accrual basis of accounting. However, for financial statement presentation, recorded revenues and expenditures are adjusted to the accrual basis. Expenditures may not legally exceed appropriations at the functional level for all annually budgeted funds. All amendments must be approved by the governing board and the board must adopt an interim budget that covers that time until the annual ordinance can be adopted. The budget and any amendments made during the year are submitted for approval to the governing board.

## G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Fund Equity

## 1. Deposits and Investments

All deposits of the Authority are made in board-designated official depositories and are secured as required by State law [G.S. 159-31]. The Authority may designate, as an official depository, any bank or savings association whose principal office is located in North Carolina. Also, the Authority may establish time deposit accounts such as NOW and SuperNOW accounts, money market accounts and certificates of deposit.

State law [G.S. 159-30 (c)] authorizes the Authority to invest in obligations of the United States or obligations fully guaranteed both as to principal and interest by the United States; obligations of the State of North Carolina; bonds and notes of any North Carolina local government or public authority; obligations of certain non-guaranteed federal agencies; certain high quality issues of commercial paper and bankers' acceptances; and the North Carolina Capital Management Trust (NCCMT). The Authority's investments are reported at fair value. The NCCMT Government Portfolio, a SEC-registered (2a-7) money market mutual fund, is measured at fair value. The NCCMT Government has a weighted average maturity of less than 90 days, it is presented as an investment with a maturity of less than 6 months.

## 2. Cash and Cash Equivalents

The Authority considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash and cash equivalents.

## 3. <u>Restricted Assets</u>

Customer deposits held by the Authority before any services are supplied are restricted to the service for which the deposit was collected. Restricted cash at June 30, 2023 was \$231,641.

## 4. Accounts Receivable

Accounts receivable are carried at original billing amount less an estimate made for doubtful receivables based on a review of all outstanding amounts on a regular basis. Management determines the allowance for doubtful accounts by identifying troubled accounts and by using historical experience applied to an aging of accounts. With board approval, accounts are written off when deemed uncollectible. Revenue from charges for services are reported net of such write-offs. Recoveries of trade receivables previously written off are recorded as revenue when received.

## 5. Lease Receivable

The Authority's lease receivable is measured at the present value of lease payments expected to be received during the lease term. There are no variable components under the lease agreement. A deferred inflow of resources is recorded for the lease. The deferred inflow of resources is recorded at the initiation of the lease in an amount equal to the initial recording of the lease receivable. The deferred inflow of resources is amortized on a straight-line basis over the term of the lease.

## 6. Capital Assets

The Authority's capital assets are recorded at original cost at the time of acquisition and depreciated over the useful lives on a straight line basis. Minimum capitalization cost is \$3,000. Donated capital assets received prior to June 30, 2015 are recorded at their estimated fair value at the date of donation. Donated capital assets received after June 30, 2015 are recorded at acquisition value. All other purchased or constructed capital assets are reported at cost or estimated historical cost. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. When an asset is disposed of, the cost of the asset and the related accumulated depreciation are removed from the books. Any gain or loss on disposition is reflected in the earnings for the period.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Buildings and improvements	10 - 69 years
System lines	25 - 99 years
Vehicles and equipment	5 - 10 years

## 7. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *Deferred Outflows of Resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an expense or expenditure until then. The Authority has two items that meet this criterion – pension deferrals and deferred cost on debt refunding.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *Deferred Inflows of Resources*, represents an acquisition of net position that applies to a future period and so will not be recognized as revenue until then. The Authority has two items that meets this criterion – pension deferrals and leases.

## 8. <u>Compensated Absences</u>

The Authority allows its full-time employees to accumulate up to thirty days earned vacation and such leave is fully vested when earned. An expense and a liability for compensated absences and salary-related payments are recorded as the leave is earned. The Authority has assumed a first-in, first-out method of using accumulated compensated time. The portion of that time that is estimated to be used in the next fiscal year has been designated as a current liability.

Employees can accumulate an unlimited amount of sick leave. Sick leave does not vest, but any unused sick leave accumulated at the time of retirement may be used in the determination of length of service for retirement benefit purposes. Since the Authority has no obligation for the accumulated sick leave until it is actually taken, no accrual for sick leave has been made.

## 9. <u>Net Position</u>

Net position in proprietary fund financial statements is classified as net investment in capital assets; restricted; and unrestricted. Restricted net position represents constraints on resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through state statute.

## 10. Defined Benefit Cost-Sharing Plan

For purposes of measuring the net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Local Governmental Employees' Retirement System (LGERS) and additions to/deductions from LGERS' fiduciary net position have been determined on the same basis as they are reported by LGERS. For this purpose, plan member contributions are recognized in the period in which the contributions are due. The Authority's employer contributions are recognized when due and the Authority has a legal requirement to provide the contributions. Benefits and refunds are recognized when due and the recognized when due and payable in accordance with the terms of LGERS. Investments are reported at fair value.

## Note 2 - Detail Notes on All Funds

## A. <u>Assets</u>

## 1. Deposits

All of the Authority's deposits are either insured or collateralized by using the Pooling Method. Under the Pooling Method, which is a collateral pool, all uninsured deposits are collateralized with securities held by the State Treasurer's agent in the name of the State Treasurer. Since the State Treasurer is acting in a fiduciary capacity for the Authority, these deposits are considered to be held by the Authority's agents in their name. The amount of the pledged collateral is based on an approved averaging method for non-interest bearing deposits and the actual current balance for interest-bearing deposits. Depositories using the Pooling Method report to the State Treasurer the adequacy of their pooled collateral covering uninsured deposits. The State Treasurer does not confirm this information with the Authority or the escrow agent. Because of the inability to measure the exact amounts of collateral pledged for the Authority under the Pooling Method, the potential exists for under-collateralization, and this risk may increase in periods of high cash flows. However, the State Treasurer of North Carolina enforces strict standards of financial stability for each depository that collateralizes public deposits under the Pooling Method.

The Authority has no formal policy regarding custodial credit risk for deposits, but relies on the State Treasurer to enforce standards of minimum capitalization for all pooling method financial institutions and to monitor them for compliance. The Authority complies with the provisions of G.S. 159-31 when designating official depositories and verifying that deposits are properly secured.

At June 30, 2023, the Authority's deposits had a carrying amount of \$7,778,175 and a bank balance of \$7,820,211. Of the bank balance, \$250,000 was covered by federal depository insurance and the remainder was covered by collateral held under the pooling method. At June 30, 2023, the Authority's petty cash fund totaled \$2,935.

## 2. Investments

At June 30, 2023, the Authority had \$350,289 invested with North Carolina Capital Management Trust's Government Portfolio which carried a credit rating of AAAm by Standard and Poor's and AAAm-mf by Moody's Investors Service as of June 30, 2023. The City has no policy regarding interest rate or credit risk. The Authority does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

## 3. Reconciliation of Cash and Cash Equivalents

A reconciliation of cash and cash equivalents is as follows:

Reported value of deposits Petty cash	\$ 7,778,175 2,935
Fair value of investments	 350,289
	\$ 8,131,399
Reported on the Statement of Net Position as:	
Cash and cash equivalents	\$ 7,899,758
Cash and cash equivalents, restricted	 231,641
	\$ 8,131,399

## 4. Accounts Receivable

Accounts receivable at June 30, 2023, consisted of the following:

Customers billed	\$ 880,122
Unbilled revenues	171,335
Less: allowance for doubtful accounts	 (132,004)
Accounts receivable, net	\$ 919,453
Other governmental agencies	\$ 345,023

## 5. Lease Receivable

In 2008, the Authority entered into a lease with a national telecom company for their purpose to use Authority tower space. Initial term was five years with the option to renew for five additional and successive five year terms. The lease with all lease option renewals will end in FY 2038. The payment terms were approximately \$2,550 month in FY2023 with an annual adjustment increase of 102%.

The lease receivable is measured as the present value of the future minimum rent payments expected to be received during the lease term at a discount rate of 3.25%, which management has determined to be the incremental borrowing rate of the Authority.

In fiscal year 2023, the Authority recognized \$26,855 of lease revenue and \$12,946 of interest revenue under the lease. The lease receivable balance was \$422,209 as of June 30, 2023.

## 6. Capital Assets

Capital asset activity of the Authority for the year ended June 30, 2023 was as follows:

Beginning			Ending	
	Balances	Increases	Decreases	Balances
Capital assets not being depreciated:				
Construction in progress	\$ 399,228	\$ 191,978	\$ 371,129	\$ 220,077
Land	502,110			502,110
Total capital assets not being depreciated	901,338	191,978	371,129	722,187
Capital assets being depreciated:				
Land improvements	303,818	21,700	-	325,518
Building and improvements	23,311,451	-	-	23,311,451
System lines	23,992,199	827,558	-	24,819,757
Vehicles	814,702	209,819	83,156	941,365
Equipment	8,440,309	1,253,831		9,694,140
Total capital assets being depreciated	56,862,479	2,312,908	83,156	59,092,231

	Beginning			Ending
	Balances	Increases Decreases		Balances
Less accumulated depreciation for:				
Land improvements	124,401	24,690	-	149,091
Building and improvements	14,536,526	781,723	-	15,318,249
System lines	5,135,938	303,048	-	5,438,986
Vehicles	484,475	119,755	83,156	521,074
Equipment	5,834,089	968,969	-	6,803,058
Total accumulated depreciation	26,115,429	2,198,185	83,156	28,230,458
Total capital assets being depreciated, net	30,747,050			30,861,773
Total capital assets, net	\$ 31,648,388			\$ 31,583,960

The Authority has active construction and other ongoing projects as of June 30, 2023. At yearend, the Authority's commitments with contractors and engineers are as follows:

			Re	maining
Project	Spe	nt-to-date	Con	nmitme nt
Hwy 221 Relocation (Odom) R-2233BA	\$	37,991	\$	30,259
Hwy 221 Relocation Offsite (Construction) R-2233BB		229,721		125,526
WTP Electrical Upgrade (Camp Electric)		-		197,000
WTP Electrical Upgrade Design, Bid, Construction, Post Construction (McGill)		21,170		14,570
WTP Access Road Design, Permit and Bid (McGill)		30,550		750
WTP Raw Waterline Replacement Design, Permit and Bid (Kimley Horn)		7,280		37,120
Black & Veatch MasterPlan		150,000		-
Black & Veatch (with ICWD and Polk) 1/3 of \$75,000		16,833		8,167

#### Net Investment in Capital Assets

Net position in capital assets as reported on the statement of net position is as follows:

Capital assets, net	\$ 31,583,960
Revenue bonds	(6,622,804)
Deferred charge on refunding	 60,014
Net investment in capital assets	\$ 25,021,170

## B. <u>Liabilities</u>

## 1. Pension Plan Obligation

*Plan Description.* The Authority is a participating employer in the statewide Local Governmental Employees' Retirement System (LGERS), a cost-sharing multiple-employer defined benefit pension plan administered by the State of North Carolina. LGERS membership is comprised of general employees and local law enforcement officers (LEOs) of participating local governmental entities. Article 3 of G.S. Chapter 128 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. Management of the plan is vested in the LGERS Board of Trustees, which consists of 13 members – nine appointed by the Governor, one appointed by the State Senate, one appointed by the State House of Representatives, and the State Treasurer and State Superintendent, who serve as ex-officio members. The Local Governmental Employees' Retirement System is included in the Annual Comprehensive Financial Report for the State of North Carolina. The State's Annual Comprehensive Financial Report includes financial statements and required supplementary information for LGERS. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, by calling (919) 981-5454, or at www.osc.nc.gov.

*Benefits Provided.* LGERS provides retirement and survivor benefits. Retirement benefits are determined as 1.85% of the member's average final compensation times the member's years of creditable service. A member's average final compensation is calculated as the average of a member's four highest consecutive years of compensation. Plan members are eligible to retire with full retirement benefits at age 65 with five years of creditable service, at age 60 with 25 years of creditable service, or at any age with 30 years of creditable service. Plan members are eligible to retire with five years of creditable service. Survivor benefits at age 50 with 20 years of creditable service or at age 60 with five years of creditable service or at age 60 with five years of creditable service or at age 60 with age 50 with 20 years of creditable service or at age 60 with five years of creditable service or at age 60 with age 50 with 20 years of creditable service or at age 60 with five years of creditable service or within 180 days of their last day of service and who have either completed 20 years of creditable service regardless of age or have completed five years of service and have reached age 60. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life or a return of the member's contributions. The plan does not provide for automatic post-retirement benefit increases. Increases are contingent upon actuarial gains of the plan.

*Contributions.* Contribution provisions are established by General Statute 128-30 and may be amended only by the North Carolina General Assembly. Authority employees are required to contribute 6% of their compensation. Employer contributions are actuarially determined and set annually by the LGERS Board of Trustees. The Authority's contractually required contribution rate for the year ended June 30, 2023 was 12.14%, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year. Contributions to the pension plan from the Authority were \$200,857 for the year ended June 30, 2023.

*Refunds of Contributions*. Authority employees who have terminated service as a contributing member of LGERS, may file an application for a refund of their contributions. By state law, refunds to members with at least five years of service include 4% interest. State law requires a 60 day waiting period after service termination before the refund may be paid. The acceptance of a refund payment cancels the individual's right to employer contributions or any other benefit provided by LGERS.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, the Authority reported a liability of \$988,942 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021. The total pension liability was then rolled forward to the measurement date of June 30, 2022 utilizing update procedures incorporating the actuarial assumptions. The Authority's proportion of the net pension liability was based on a projection of the Authority's long-term share of future payroll covered by the pension plan, relative to the projected future payroll covered by the pension plan, relative to the projected future payroll covered by the pension plan of all participating LGERS employers, actuarially determined. At June 30, 2023, the Authority's proportion was 0.01753%, which was an increase of 0.00277% from its proportion reported as of June 30, 2022.

For the year ended June 30, 2023, the Authority recognized pension expense of \$95,605. At June 30, 2023, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflow of Resources	
Differences between expected and actual experience	\$	42,613	\$	4,178
Changes of assumptions		98,674		-
Net difference between projected and actual earnings on		226.056		
pension plan investments		326,856		-
Changes in proportion and differences between Authority				
contributions and proportionate share of contributions		55,069		5,126
Authority contributions subsequent to the measurement date		200,857		
Total	\$	724,069	\$	9,304

\$200,857 reported as deferred outflows of resources related to pensions resulting from Authority contributions subsequent to the measurement date will be recognized as an decrease of the net pension liability in the year ended June 30, 2024.

Other amounts reported as deferred inflows of resources related to pensions will be re-	ecognized in
pension expense as follows:	

Year ended June 30:	
2024	\$ 162,947
2025	140,823
2026	54,417
2027	155,721
2028	-
Thereafter	 -
	\$ 513,908

Actuarial Assumptions. The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

3.25 percent
3.25 to 8.25 percent, including inflation
and productivity factor
6.50 percent, net of pension plan investment
expense, including inflation

The plan currently uses mortality tables that vary by age, gender, employee group (i.e. general, law enforcement officer) and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The healthy mortality rates also contain a provision to reflect future mortality improvements.

The actuarial assumptions used in the December 31, 2021 valuation were based on the results of an actuarial experience study as of December 31, 2019.

Future ad hoc COLA amounts are not considered to be substantively automatic and are therefore not included in the measurement.

The projected long-term investment returns and inflation assumptions are developed through review of current and historical capital markets data, sell-side investment research, consultant whitepapers, and historical performance of investment strategies. Fixed income return projections reflect current yields across the U.S. Treasury yield curve and market expectations of forward yields projected and interpolated for multiple tenors and over multiple year horizons. Global public equity return projections are established through analysis of the equity risk premium and the fixed income return projections. Other asset categories and strategies' return projections reflect the foregoing and historical data analysis. These projections are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

		Long-Term
	Target	<b>Expected Real</b>
Asset Class	Allocation	<b>Rate of Return</b>
Fixed Income	33.0%	0.9%
Global Equity	38.0%	6.5%
Real Estate	8.0%	5.9%
Alternatives	8.0%	8.2%
Credit	7.0%	5.0%
Inflation Protection	6.0%	2.7%
Total	100%	

The target allocation and best estimates of arithmetic real rates of return for each major asset class as of June 30, 2023 are summarized in the following table:

The information above is based on 30 year expectations developed with the consulting actuary for the 2019 asset, liability, and investment policy study for the North Carolina Retirement Systems, including LGERS. The long-term nominal rates of return underlying the real rates of return are arithmetic annualized figures. The real rates of return are calculated from nominal rates by multiplicatively subtracting a long-term inflation assumption of 3.25%. All rates of return and inflation are annualized.

*Discount rate.* The discount rate used to measure the total pension liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of the current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Authority's proportionate share of the net pension liability to changes in the discount rate. The following presents the Authority's proportionate share of the net pension liability calculated using the discount rate of 6.50 percent, as well as what the Authority's proportionate share of the net pension asset or net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.50 percent) or one percentage point higher (7.50 percent) than the current rate:

	19	% Decrease (5.50%)	Di	scount Rate (6.50%)	1	% Increase (7.50%)
Authority's proportionate share of the net pension liability (asset)	\$	1,784,914	\$	988,942	\$	333,016

*Pension plan fiduciary net position*. Detailed information about the pension plan's fiduciary net position is available in the separately issued Annual Comprehensive Financial Report for the State of North Carolina.

## 2. Supplemental Retirement Income Plan

*Plan description*. On July 1, 2001, the Authority elected to participate in the Supplemental Retirement Income Plan (Plan), a defined contribution pension plan administered by the Department of State Treasurer and a Board of Trustees. Article 5 of G.S. Chapter 135 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. The Supplemental Retirement Income Plan is included in the Annual Comprehensive Financial Report (ACFR) for the State of North Carolina. The State's ACFR includes the pension trust fund financial statements for

the Internal Revenue Code Section 401(k) plan that includes the Supplemental Retirement Income. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, or by calling (919) 981-5454.

*Funding Policy*. Employee contributions to the plan are voluntary. The Authority contributes amounts equal to 5% of each employee's gross annual salary. Contributions are remitted bi-weekly. Such contributions vest immediately.

The Authority made contributions to the plan totaling \$78,766 for the reporting year. No amounts were forfeited.

## 3. Long-Term Obligations

#### Water System Revenue Bonds

On October 21, 2008, the Authority issued the 2008 direct placement series bonds. The proceeds of these bonds were used in the construction of the waterline expansion to the Inman-Campobello Water District. The principal amount of this issue was \$2,000,000. These bonds were paid in full during the year ended June 30, 2023.

On January 11, 2010, the Authority issued the 2010 direct placement series bonds. The proceeds of these bonds are being used for the water plant expansion. The principal amount of this issue was \$6,000,000.

On June 22, 2015, the Authority issued \$16,665,000 Water System Refunding Revenue Bonds Series 2015. The proceeds of these bonds were used to redeem the 2005 series bonds in a current refunding. The 2005 series bonds are considered defeased and are not included in the Authority's financial statements. The reacquisition price exceeded the net carrying amount of the old debt by \$522,328, which was reported as a deferred outflow of resources and amortized over the life of the new debt. Amortization of the deferred outflow in the current year was \$25,454, resulting in a net deferred outflow of \$60,014 at June 30, 2023.

The future payments of the bonds for the years ending June 30<sup>th</sup> are as follows:

Year	Principal		Interest	Total
2024	\$ 2,199,469	\$	292,905	\$ 2,492,374
2025	2,291,742		194,382	2,486,125
2026	 1,895,000		94,750	 1,989,750
	\$ 6,386,211	\$	582,037	\$ 6,968,249

The Authority is in compliance with covenants as to rates, fees, rentals and charges of the Bond Order, authorizing the issuance of the Water Revenue Bonds, Series 2015, 2010, and 2008. The 2015 Bond Order requires the debt service coverage ratio to be no less than 120%, while the direct placement 2008 and 2010 Bond Orders require the ratio to be no less than 125%. In the event that the Authority does not meet the rate covenants, they are required to request a consultant to make recommendations, file those recommendations with the Local Government Commission, and to consider any revisions that will result in compliance with the rate covenants.

Operating revenues Operating expenses*	\$ 8,351,299 4,471,972
Operating income	 3,879,327
Non-operating revenues (expenses)** Income available for debt service	 <u>248,421</u> 4,127,748
Debt service, principal and interest paid (Revenue bonds only) Debt service coverage ratio	2,531,434 163%

The debt service coverage ratio calculation for the year ended June 30, 2023, is as follows:

- \* Per rate covenants, operating revenues and expenses are calculated on a budgetary basis. Accordingly, operating expenses do not include depreciation expense of \$2,198,184.
- \*\* Per rate covenants, non-operating expenses do not include \$272,278 of revenue bond interest paid.

The Authority has pledged future water customer revenues, net of specified operating expenses, to repay \$6,386,211 in water system revenue bonds. The bonds are payable solely from water customer net revenues and are payable through 2026. Annual principal and interest payments on the bonds are expected to require approximately 65 percent of net revenues. In the event of default, the Authority agrees to pay to purchasers, on demand, interest on any and all amounts due and owing by the Authority under these agreements. The total principal and interest remaining to be paid on the bonds is \$6,968,249. Principal and interest paid for the current year and total customer net revenues were \$2,531,434 and \$3,879,327, respectively.

## Long-Term Obligation Activity

The following is a summary of changes in the Authority's long-term obligations for the year ended June 30, 2023.

					Current
	June 30, 2022	Additions	Reductions	June 30, 2023	Portion
Water System Revenue Bonds					
Direct placement bonds 2008	\$ 186,478	\$ -	\$ 186,478	\$ -	\$ -
Direct placement bonds 2010	1,423,716	-	462,505	961,211	474,469
Revenue bonds 2015	7,070,000	-	1,645,000	5,425,000	1,725,000
Unamortized bond premium	388,382	-	151,789	236,593	-
Net pension liability (LGERS)	226,359	762,583	-	988,942	-
Accrued vacation	91,554		9,800	81,754	81,754
	\$ 9,386,489	\$ 762,583	\$ 2,455,572	\$ 7,693,500	\$ 2,281,223

#### Note 3 - Sale of Finished Water Agreement

On July 7, 2008, the Authority entered into an agreement with Polk County (Polk) and the Inman-Campobello Water District (ICWD) to furnish water to both systems. As part of this agreement, the Authority constructed a new water line which allows for the Polk system to connect to the Authority's system. The ICWD system obtains its water through connections to the Polk system. The cost of the new waterline was \$3,123,970 and was funded through the issuance of the 2008 series Revenue Bonds and capital contributions from both ICWD and Rutherford County. Under the terms of the agreement, the Authority agreed to furnish to Polk/ICWD a maximum of 4 million gallons per day (MGD). On September 8, 2008, the agreement was amended to extend the initial term from ten years to fifteen years, and to allow for Polk and ICWD the right to purchase additional water supply up to 4.1 MGD. On February 6, 2012, the agreement was amended to provide that ICWD would operate and maintain the Polk County Line and distribution system for an additional 8 years for a total period of thirteen years from the initial date of operations. On December 7, 2020 a second amendment to the agreement extended the terms to twenty years or until December 31, 2028, increase the rates paid to BRWA for water, and increased the amount of water that could be purchased to 6.1 MGD. The operation and maintenance of the Polk system by ICWD was modified and extended to December 31, 2029.

On February 23, 2022, the third amendment was approved which served to create a regional Commission to oversee administration of the Agreement, to provide a framework where the entities could jointly secure access to future water supplies, to extend the agreement for the life of the regional water supply assets that the entities agree to share, and finally to provide uniformity in rates and terms and conditions of service between ICWD and Polk County for as long as ICWD provides the operation and maintenance on Polk's system.

During the year ended June 30, 2023, the agreement generated approximately \$2,200,000 in revenues for the Authority, which constitutes approximately 28% of the Authority's water service revenues.

#### Note 4 - Risk Management

The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Authority is insured through a commercial insurance carrier. The Authority has general liability of \$1 million per occurrence with \$3 million in aggregate limit, commercial excess liability of \$2 million per occurrence and in aggregate limit, public officials and management liability of \$1 million per wrongful act and \$3 million in aggregate limit, auto liability coverage of \$1 million combined single limit, property coverage up to the total insurance values of the property, and workers' compensation coverage up to statutory limits. Employee health insurance is provided through Blue Cross/Blue Shield of North Carolina with a high-deductible Health Savings Account plan.

The Authority carries flood insurance coverage in amounts of \$1 million per occurrence with a \$25,000 deductible.

There have been no significant reductions in insurance coverage in the prior year, and settled claims have not exceeded coverage in any of the past fiscal years.

In accordance with G.S. 159-29, the Authority's employees that have access to \$100 or more at any given time of the Authority's funds are performance bonded through a commercial surety bond. The finance officer is individually bonded for \$50,000. The remaining employees that have access to funds are bonded under a blanket bond of \$50,000.

The Authority has cyber liability and privacy crisis management coverage. Cyber liability is covered for \$1 million for each electronic information security event. Privacy Crisis Management is covered for \$50,000 for each event and Cyber Extortion is covered for \$20,000 each extortion threat, which an aggregate limit of \$50,000.

# **REQUIRED SUPPLEMENTARY INFORMATION**

#### PROPORTIONATE SHARE OF NET PENSION LIABILITY (ASSET) REQUIRED SUPPLEMENTARY INFORMATION LAST TEN FISCAL YEARS \*

Local Government Employees' Retirement System

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Authority's proportionate share of the net pension liability (asset) (%)	0.01753%	0.01476%	0.01560%	0.01573%	0.01496%	0.01581%	0.01683%	0.01726%	0.01838%	0.01820%
Authority's proportion of the net pension liability (asset) (\$)	\$ 988,942	\$ 226,359	\$ 557,454	\$ 429,574	\$ 354,902	\$ 241,533	\$ 357,189	\$ 77,462	\$ (108,395)	\$219,380
Authority's covered payroll	1,420,386	1,196,011	1,157,817	1,086,169	942,124	966,546	1,010,470	961,439	940,354	900,434
Authority's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	69.62%	18.93%	48.15%	39.55%	37.67%	24.99%	35.35%	8.06%	( 11.53%)	24.36%
Plan fiduciary net position as a percentage of the total pension liability	84.14%	95.51%	88.61%	90.86%	91.63%	94.18%	91.47%	98.09%	102.64%	94.35%

\* The amounts presented for each fiscal year were determined as of the prior fiscal year ending June 30.

#### SCHEDULE OF CONTRIBUTIONS REQUIRED SUPPLEMENTARY INFORMATION LAST TEN FISCAL YEARS

#### Local Government Employees' Retirement System

	 2023		2022	 2021	 2020	 2019	 2018	 2017	 2016	 2015	 2014
Contractually required contribution	\$ 200,857	\$	161,924	\$ 121,993	\$ 106,172	\$ 86,568	\$ 72,826	\$ 72,394	\$ 69,722	\$ 70,185	\$ 66,483
Contribution in relation to the contractually required contribution	 200,857	_	161,924	 121,993	 106,172	 86,568	 72,826	 72,394	 69,722	 70,185	 66,483
Contribution deficiency (excess)	\$ 	\$		\$ 	\$ 	\$ 	\$ -	\$ 	\$ -	\$ 	\$ -
Authority's covered payroll	\$ 1,654,506	\$	1,420,386	\$ 1,196,011	\$ 1,157,817	\$ 1,086,169	\$ 942,124	\$ 966,546	\$ 1,010,470	\$ 961,439	\$ 940,354
Contributions as a percentage of covered payroll	12.14%		11.40%	10.20%	9.17%	7.97%	7.73%	7.49%	6.90%	7.30%	7.07%

## SUPPLEMENTAL FINANCIAL DATA

## SCHEDULE OF REVENUES AND EXPENDITURES BUDGET AND ACTUAL (NON-GAAP) For the year ended June 30, 2023

	Final Budget			
Revenues:				
Operating revenues:				
Water service, net	\$ 7,674,000	\$ 7,743,133	\$ 69,133	
Tap and connection fees	152,000	144,876	(7,124)	
Water testing fees	10,000	10,200	200	
Late fees	121,000	118,494	(2,506)	
Grant revenue	232,000	229,721	(2,279)	
Other operating revenues	83,000	104,875	21,875	
Total operating revenues	8,272,000	8,351,299	79,299	
Non-operating revenues:				
Timber sales	2,500	2,256	(244)	
Proceeds from disposal of assets	8,800	33,439	24,639	
Interest income	200,000	212,726	12,726	
Total non-operating revenues	211,300	248,421	37,121	
Total revenues	8,483,300	8,599,720	116,420	
Expenditures:				
Operating expenditures:				
Salaries and employee benefits	2,360,500	2,348,405	12,095	
Professional services	264,700	258,176	6,524	
Departmental supplies and expenses	726,500	715,855	10,645	
Communications	30,000	29,336	664	
Travel and training	39,000	38,127	873	
Repairs and maintenance	200,100	193,519	6,581	
Vehicle maintenance	95,500	90,260	5,240	
Licenses and franchise fees	6,500	4,520	1,980	
Utilities	494,900	465,922	28,978	
Contracted services	156,300	149,425	6,875	
Insurance	75,000	74,195	805	
Other operating	108,000	104,232	3,768	
Total operating expenditures	4,557,000	4,471,972	85,028	
Capital outlay	2,223,300	2,133,756	89,544	

## SCHEDULE OF REVENUES AND EXPENDITURES BUDGET AND ACTUAL (NON-GAAP) For the year ended June 30, 2023

	Final Budget	Actual	Variance Positive (Negative)
Debt service:			
Principal retirement		2,096,607	
Interest		434,827	
Total debt service	2,682,000	2,531,434	150,566
Total expenditures	9,462,300	9,137,162	325,138
Other Financing Sources (Uses):			
Fund balance appropriated	979,000		(979,000)
Revenues over expenditures	<u>\$</u>	(537,442)	<u>\$ (537,442)</u>
Reconciliation from budgetary basis (modified accrual) to full accrual basis:			
Reconciling items:			
Capital outlay - items capitalized		2,133,756	
Depreciation		(2,198,184)	
Increase in deferred outflows of resources - pension	ns	343,522	
Amortization of premium and deferred charges		167,182	
Increase in accrued interest		(4,633)	
Decrease in accrued vacation pay		9,800	
Increase in net pension liability		(762,583)	
Principal retirement of debt		2,096,607	
Decrease in deferred inflows of resources - pension	18	323,456	
Total reconciling items		2,108,923	
Change in net position		\$ 1,571,481	